



pennsylvania
DEPARTMENT OF HUMAN SERVICES

FISCAL YEAR 2020 - 2021

SOCIAL SERVICES BLOCK GRANT

POST-EXPENDITURE REPORT

COMMONWEALTH OF PENNSYLVANIA

DEPARTMENT OF HUMAN SERVICES

Meg Snead, Acting Secretary

MAY 2022

TABLE OF CONTENTS

	<u>Page</u>
Introduction and Overview	2
Definition of Child, Adult, and Family	2
Eligibility Requirements	3
Table 1 - Expenditures and Provision Method	5
Table 2 - Clients	6
Special Considerations – Estimates Used	7

Introduction and Overview

The Pennsylvania Department of Human Services (Department) allocates funds received through the federal Social Services Block Grant (SSBG). The SSBG assists states in delivering social services directed toward the needs of children and adults, including:

- 1) Preventing, reducing, or eliminating dependency;
- 2) Achieving or maintaining self-sufficiency;
- 3) Preventing neglect, abuse, or exploitation of children and adults;
- 4) Preventing or reducing inappropriate institutional care; and
- 5) Securing admission or referral for institutional care when other forms of care are not appropriate.

The number of individuals who received services paid for in part or in whole with federal funds under the Social Services Block Grant and the amount of Social Services Block Grant funds spent in providing services under each service category are provided in Tables 1 and 2. The definitions of child, adult, and family and eligibility information for each of the service categories falling under the SSBG are listed below.

Definition of Child, Adult, and Family

The following definitions of child and adult apply to all service categories, except Child Care Services and Residential Treatment Services. For Child Care Services and Residential Treatment Services, the unique definitions appear below.

- A child is defined as an individual under 18 years of age.
- An adult is defined as individual 18 years of age and older.
- A family is defined as the child or children and the following individuals who live with that child or children in the same household: a parent of the child; a caretaker or a caretaker's spouse; a biological, adoptive, or foster child or stepchild of the parent, or caretaker who is under 18 years of age and not emancipated by marriage or by the court; an unrelated child under the care and control of the parent or caretaker, who is under 18 years of age and not emancipated by marriage or by the court; and a child who is 18 years of age or older but under 22 years of age who is enrolled in a high school, a general education development (GED) program or a post-secondary program leading to a degree, diploma or certificate and who is wholly or partially dependent upon the income of the parent or caretaker or spouse of the parent or caretaker.

Child Care Services

- A child is defined as an individual under age 13 years. Individuals between 13 and under 19 years of age who are unable to care for themselves may be eligible for the service if proper medical documentation is provided.

Residential Treatment Services

- A child is defined by the Juvenile Act, 42 Pa. C.S.A. § 6302 as:
 - an individual under 18 years of age;
 - an individual up to 21 years of age who committed an act of delinquency before reaching 18 years of age; or
 - an individual who was adjudicated dependent before reaching 18 years of age and who, while engaged in a course of instruction or treatment, requests the court to retain jurisdiction until the course has been completed, but in no event shall a child remain in a course of instruction or treatment past 21 years of age.

Eligibility Requirements

The eligibility requirements for each service category, as provided in specific program regulations of the Department, are indicated below.

Case Management Services – Individuals financially eligible for County Assistance Office service planning/case management are current recipients of:

- Temporary Assistance for Needy Families (TANF);
- Supplemental Security Income (SSI);
- Medical Assistance (MA); and
- Supplemental Nutrition Assistance Program (SNAP).

Child Care Services – The parent(s) or caretaker(s) must:

- have a total family income which does not exceed 200 percent of the Federal Poverty Income Guidelines (FPIG) to enter the program or 235 percent of the FPIG to remain in the program, or 85 percent or more of the State Median Income between application and redetermination, and
- work at least 20 hours per week or work a minimum of 10 hours per week and attend a job training/education program for 10 hours per week, or be under 18 years of age and attend high school or a full-time GED program.

Family Planning Services – Individuals 21 years of age and under are eligible without regard to income. The following individuals 18 years of age and older are eligible:

- current recipients of TANF,
- current recipients of SSI, and
- individuals not described under this section whose family monthly gross income does not exceed 100 percent of the FPIG adjusted according to family size.

Housing Services – To receive Homeless Assistance Program services, an individual or family must have low income, below 200 percent of the FPIG, and be in immediate need of shelter, at risk of experiencing homelessness, or be experiencing homelessness or near-homelessness. Individuals or families seeking emergency shelter services as a result of a disaster or domestic violence are not required to meet income guidelines.

Individuals or families are experiencing homelessness if they:

- reside in a group shelter, domestic violence safe home, hotel or motel paid for with public or charitable funds, a mental health, drug or alcohol facility, jail, or hospital with no place to reside; or living in a home, but due to domestic violence, need a safe place to reside;
- verify that they face foster care placement of their children solely because of lack of adequate housing or need housing to allow reunification with children who are in foster care placement;
- are living in a doubled-up arrangement for six months or less;
- are living in a condemned building;
- are living in housing in which the physical location presents life and/or health threatening conditions; or
- are living on the street, in cars, or front stoops.

Individuals and families are experiencing near-homelessness if they are facing eviction.

Legal Services – Individuals financially eligible are:

- current recipients of TANF;
- current recipients of SSI;
- current recipients (both children and adults) of protective services under the Protection from Abuse Act, 23 Pa. C.S. §§ 6101-6122;
- current recipients of MA; and
- persons not described under this section whose family's monthly gross income does not exceed 125 percent of the FPIG adjusted according to family size.

Recipients also must meet one of the two categories of need: (1) emergency situations, and (2) termination of employment and unemployment compensation; custody and other family law matters; health care/insurance; income and income supports; discrimination due to age, race, gender/sex, sexual orientation, or disability; wage and pension claims; housing; wills and estates; social security benefit; disability; and debtor-creditor issues.

Protective Services for Adults – Individuals are eligible without regard to income.

Protective Services for Children – Services are provided without regard to income to children and their families who are in need of the services. The need for services is determined in accordance with the definitions in 55 Pa. Code § 3130 and other applicable program regulations.

Residential Treatment Services – All youth who are adjudicated delinquent and placed in a Youth Development Center or Youth Forestry Camp are eligible without regard to income.

Other Services – Individuals who are diagnosed as having a mental health issue by the county Mental Health/Intellectual Disabilities (MH/ID) program and who are eligible for full or partial support based on 55 Pa. Code § 4305 are eligible. Individuals who are diagnosed with intellectual disabilities/autism by the county MH/ID program are eligible for full or partial support and services based on their assessed needs.

Table 1 – Expenditures* and Provision Method

Services Supported with SSBG Expenditures	SSBG Allocation	Carry Over Funds from Previous FY	Funds Transferred into SSBG**	Carry Over Funds Transferred into SSBG from Previous FY	Expenditures of All Other Federal, State, and Local Funds***	Total Expenditures	Provision Method		Total Expenditures Include ALL Other Federal, State, and Local Funds
							Public	Private	
1) Adoption Services									
2) Case Management	\$ 3,000,000				\$ 632,562,110	\$ 635,562,110	X		Y
3) Congregate Meals									
4) Counseling Services									
5) Day Care - Adults									
6) Day Care - Children			\$ 25,403,998		\$ 830,719,276	\$ 856,123,274	X	X	Y
7) Education and Training Services									
8) Employment Services									
9) Family Planning Services	\$ 1,997,867				\$ 21,634,161	\$ 23,632,028	X	X	Y
10) Foster Care Services - Adults									
11) Foster Care Services - Children									
12) Health-Related Services									
13) Home-Based Services									
14) Home-Delivered Meals									
15) Housing Services	\$ 4,183,000				\$ 20,479,000	\$ 24,662,000	X		Y
16) Independent/Transitional Living Services									
17) Information & Referral									
18) Legal Services	\$ 5,049,000				\$ 34,159,340	\$ 39,208,340	X	X	Y
19) Pregnancy & Parenting									
20) Prevention & Intervention									
21) Protective Services - Adults****	\$ 6,215,684				\$ 37,409,353	\$ 43,625,037	X	X	Y
22) Protective Services - Children****	\$ 12,916,220				\$ 1,996,930,926	\$ 2,009,847,146	X	X	Y
23) Recreation Services									
24) Residential Treatment	\$ 10,000,000				\$ 59,414,273	\$ 69,414,273	X		Y
25) Special Services - Disabled									
26) Special Services - Youth at Risk									
27) Substance Abuse Services									
28) Transportation									
29) Other Services*****	\$ 17,817,000				\$ 3,966,301,871	\$ 3,984,118,871	X	X	Y
30) SUM OF EXPENDITURES FOR SERVICES	\$ 61,178,771		\$ 25,403,998		\$ 7,599,610,310	\$ 7,686,193,079			
31) Administrative Costs	\$ 342,000		\$ -		\$ -	\$ 342,000			
32) SUM OF EXPENDITURES FOR SERVICES AND ADMINISTRATIVE COSTS	\$ 61,520,771		\$ 25,403,998		\$ 7,599,610,310	\$ 7,686,535,079			
33) Total SSBG Expenditures	\$ 86,924,769								
34) Remaining funds to be carried over into the next fiscal year	\$ -								

*For information regarding estimates used to report expenditures, see page 7.

**These funds were transferred from Temporary Assistance for Needy Families (TANF). There was a decrease in applications for child care in the Child Care Works Subsidized Child Care Program directly related to COVID-19, which resulted in a significant decrease in expenditures. Consequently, the transfer amount of \$25,403,998 is \$5,573,002 less than the estimated amount of \$30,977,000 that was listed in the 2020-2021 Pre-Expenditure Report.

***Federal funds include the following: Child Care and Development Block Grant (CCDBG); Community Mental Health Services Block Grant (CMHSBG); Coronavirus Aid, Relief, and Economic Security (CARES) Act; Family Violence Prevention and Services Act (FVPSA) Grant; John H. Chafee Foster Care Program for Successful Transition to Adulthood (Chafee program); National School Lunch Program; Preventative Health and Human Services Block Grant (PHHSBG); Substance Abuse Block Grant (SABG); Supplemental Nutrition Assistance Program (SNAP); TANF; Title IV-B; Title IV-E; Title V; Title X; Title XIX; and Waivers (Community Living, Consolidated, and Person/Family Directed Support). State funds are as follows: Communicable Diseases and Sexually Transmitted Disease (STD) Programs; PA Breast and Cervical Cancer Early Detection Program (BCCEDP); Select Plan Amendment; state Act 44, Act 148, and Act 222; state Disability Advocacy Program (DAP); state expanded services and breast cancer services; state general fund; and state Human Services Block Grant (HSBG). Local funds include: Interest on Lawyers' Trust Accounts and Access to Justice Act (IOLTA/AJA); county funds; and other county revenue sources. Note: These expenditures were higher than previous years primarily due to the receipt of CARES funding.

****Protective Services – Adults includes the Department’s rape crisis and domestic violence Services. Protective Services – Children comprises the Department’s rape crisis, domestic violence, and child welfare services.

*****Other services consist of Community Mental Health Services and Community Intellectual Disabilities services

Table 2 - Clients

Services Supported with SSBG Expenditures	Children	Adults Age 59 Years & Younger	Adults Age 60 Years & Older	Adults of Unknown Age	Total Adults	Total Recipients	Actual (A), Estimated (E), Sampled (S) data?			Duplicated (D) or Unduplicated (U) Counts		Eligibility Criteria (Found under each Federal Category)*
							A	E*	S	D	U	
1) Adoption Services												
2) Case Management	1,234,844	1,841,440	597,210	-	2,438,650	3,673,494	X				X	Page 3
3) Congregate Meals												
4) Counseling Services												
5) Day Care - Adults												
6) Day Care - Children	132,650	-	-	-	-	132,650	X				X	Page 3
7) Education and Training Services												
8) Employment Services												
9) Family Planning Services	17,527	114,667	450	48	115,165	132,692	X				X	Page 3
10) Foster Care Services - Adults												
11) Foster Care Services - Children												
12) Health-Related Services												
13) Home-Based Services												
14) Home-Delivered Meals												
15) Housing Services	26,713	24,698	4,383	21,085	50,166	76,879	X			X		Page 3
16) Independent/Transitional Living Services												
17) Information & Referral												
18) Legal Services	1,678	52,272	11,360	-	63,632	65,310	X				X	Page 4
19) Pregnancy & Parenting												
20) Prevention & Intervention												
21) Protective Services – Adults**	-	84,980	5,202	1,566	91,748	91,748	X				X	Page 4
22) Protective Services – Children**	216,296	-	-	-	-	216,296	X				X	Page 4
23) Recreation Services												
24) Residential Treatment	520	-	-	-	-	520	X				X	Page 4
25) Special Services - Disabled												
26) Special Services- Youth at Risk												
27) Substance Abuse Services												
28) Transportation												
29) Other Services***	9,675	35,972	6,834	167,251	210,057	219,732		X		X		Page 4
30)SUM OF RECIPIENTS OF SERVICES	1,639,903	2,154,029	625,439	189,950	2,969,418	4,609,321						

*For information regarding estimates used to report the number of clients served, see page 7. Page numbers noted in the last column refer to where eligibility criteria are located in the Post-expenditure report.

**Protective Services – Adults includes the Department’s rape crisis and domestic violence services. Protective Services – Children comprises the Department’s rape crisis, domestic violence, and child welfare services. The recipient count under Protective Services-Children increased significantly from the 2020-2021 Pre-expenditure report due to a recent change in the counting methodology used by one of the program offices.

***Other Services consists of Community Mental Health Services and Community Intellectual Disabilities Services.

Additional Note: Client counts under Day Care - Children, Family Planning Services, and Residential Treatment show decreases from the previous (2019-2020) Post-expenditure report and the 2020-2021 Pre-expenditure report due to continuing impacts of COVID-19.

Special Considerations – Estimates Used

The following methods were used to estimate the expenditure data and the client data reported in the tables on pages 5 and 6.

21 - Protective Services for Adults:

- The expenditures for Rape Crisis are estimated based on the percentage of clients (adult/child) served during fiscal year 2020-2021.

22 - Protective Services for Children:

- The expenditures for Rape Crisis are estimated based on the percentage of clients (adult/child) served during fiscal year 2020-2021.
- There are some counties that have not yet submitted final reports containing actual expenditure data for Child Welfare Services; therefore, expenditures were estimated using fiscal year 2020-2021 county budget allocations for the counties that have not submitted final reports.

29 - Other Services:

- The actual expenditure data will not be available until after the due date of the fiscal year 2020-2021 SSBG Post-expenditure Report. Additionally, unduplicated recipient counts split between children and adults are not available for Community Mental Health Services. Therefore, estimates for Mental Health and Intellectual Disabilities services were used as follows.
 - Expenditures were estimated based on the fiscal year 2019-2020 actual expenditures.
 - Recipient counts for Mental Health were estimated based on the actual recipient counts from fiscal year 2019-2020 and were assigned to the age category “Adults of Unknown Age.”