

## **Prison Rape Elimination Act (PREA) Annual Report**

### **Pennsylvania Bureau of Juvenile Justice Services**

**2017**

#### **Introduction**

The Prison Rape Elimination Act (PREA) aims at eliminating sexual abuse in confinement. All confinement facilities covered under the Prison Rape Elimination Act (PREA) standards must be audited. The PREA Standards were enacted on August 20, 2012.

The Bureau of Juvenile Justice Services (BJJS) is committed to fostering a therapeutic learning environment in which its residents can flourish. BJJS began preparing for future PREA audits before the final standards were enacted because of its overriding concern for its residents' safety and security, which includes their sexual safety.

To ensure that the facilities were in alignment with the act, BJJS:

- Reworded and strengthened the existing policies to reflect practices, specific language and documentation prescribed in the act; and
- Created and conducted staff training for all of BJJS's Youth Development Centers and Youth Forestry Camps' (YDC/YFC) staff.

In order to demonstrate compliance with PREA, agencies, including BJJS, which operate more than one facility must have at least one-third of its facilities audited during each year of a three-year audit cycle. When PREA was enacted, BJJS operated six facilities. The first year of the audit cycle began on August 20, 2013. Since August 2016, all of the facilities operated by BJJS were audited for compliance. Cresson Secure Treatment Unit, (CSTU), and Youth Forestry Camp #2, (YFC #2), were audited in 2014, and Loysville Youth Development Center (LYDC) and Youth Forestry Camp #3 (YFC #3) were audited in 2015. North Central Secure Treatment Unit (NCSTU) and South Mountain Secure Treatment Unit (SMSTU) were audited in 2016. During the first year of the second three year audit cycle, YFC #2 and LYDC were audited. Both facilities were found in full compliance of the PREA standards. BJJS has scheduled audits for SMSTU and YFC #3 to occur prior to the end of the second year of the second audit cycle. This will keep BJJS in compliance with PREA's auditing compliance standard.

BJJS collects data on every allegation of sexual abuse and sexual harassment at its facilities. Each allegation is reported to ChildLine, the Pennsylvania State Police, or both. Following the outcome of the investigation, BJJS and facility leadership conduct a Sexual Abuse Incident Review (SAIR). The SAIR's purpose is to determine if any change is needed in policy or practice to better prevent, detect and/or respond to sexual abuse and sexual harassment.

Each year, BJJS aggregates all the data collected and reports it to the United States Bureau of Justice Statistics (BJS). The reports made to BJS are available at:

<http://www.dhs.pa.gov/citizens/juvenilejstcsrvcs/prea/>

## Definitions

PREA defines sexual victimization as:

**Youth on youth non-consensual sexual acts** - Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; sexual contact between the penis and the vulva or the penis and the anus including penetration, however slight; contact between the mouth and the penis, vulva, or anus; or penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument.

**Youth on youth abusive sexual contact** - Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; and intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person. (This excludes any incidents in which the contact was incidental to a physical altercation).

**Youth on youth sexual harassment** - Repeated and unwelcome sexual advances and requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one youth directed toward another.

**Staff sexual misconduct** - Any behavior or act of a sexual nature directed toward a youth by an employee, volunteer, contractor, official visitor or other agency representative (exclude family, friend or other visitors). Sexual relationships of a romantic nature between staff and youths are included in this definition. Consensual or non-consensual sexual acts include:

- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire
- Completed, attempted, threatened, or requested sexual acts
- Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratification

**Staff sexual harassment** - Repeated verbal statements, comments or gestures of a sexual nature to a youth by an employee, volunteer, contractor, official visitor, or other agency representative (This excludes family, friends, or other visitors). This includes:

- Demeaning references to gender, or sexually suggestive or derogatory comments about body or clothing
- Repeated profane or obscene language or gestures

**Substantiated allegation** – An allegation that was investigated and determined to have occurred.

**Unsubstantiated allegation** – An allegation that was investigated and produced insufficient evidence to make a final determination as to whether or not the event occurred.

**Unfounded allegation** – An allegation that was investigated and determined not to have occurred.

## Youth on Youth Sexual Victimization

In 2016, there were a total of 13 reports of youth-on-youth sexual victimization. This compares to 8 allegations in 2015. Five of the thirteen allegations were substantiated, three were unsubstantiated and five were unfounded. There was one incident of nonconsensual sexual acts. The nonconsensual sexual acts were determined to be unsubstantiated, following a thorough investigation. There were no incidents of forced sexual victimization. Two of the five substantiated incidents of abusive sexual contact were voluntary sexual contact between youth. The other three substantiated incidents involved youth inappropriately touching other youth over their clothing.

Youth on Youth Nonconsensual Sexual Acts	2014	2015	2016
<b>Total Allegations</b>	8	0	1
<b>Substantiated</b>	4	0	0
<b>Unsubstantiated</b>	3	0	1
<b>Unfounded</b>	1	0	0
<b>Investigation Ongoing</b>	0	0	0

Youth on Youth Abusive Sexual Contact	2014	2015	2016
<b>Total Allegations</b>	5	8	12
<b>Substantiated</b>	2	6	5
<b>Unsubstantiated</b>	1	1	2
<b>Unfounded</b>	2	1	5
<b>Investigation Ongoing</b>	0	0	0

## Youth on Youth Sexual Harassment

In 2016, there were seven reports of youth-on-youth sexual harassment. This compares to three allegations in 2015. There were two substantiated incidents in 2016. One incident involved youth making sexually inappropriate comments to another youth and the other involved a youth exposing himself to another youth. All seven incidents were immediately investigated and safety plans were put in place to deter future incidents of sexual harassment.

Youth on Youth Sexual Harassment	2014	2015	2016
<b>Total Allegations</b>	0	3	7
<b>Substantiated</b>	0	2	2
<b>Unsubstantiated</b>	0	1	1
<b>Unfounded</b>	0	0	4
<b>Investigation Ongoing</b>	0	0	0

## Staff Sexual Misconduct

In 2016, there were 8 allegations of staff sexual misconduct. All of those reports were determined through investigation to be Unfounded.

Staff on Youth Sexual Misconduct	2014	2015	2016
<b>Total Allegations</b>	13	5	8
<b>Substantiated</b>	1	0	0
<b>Unsubstantiated</b>	2	0	0
<b>Unfounded</b>	10	5	8
<b>Investigation Ongoing</b>	0	0	0

In 2016, there was zero reports of staff sexual harassment. There was one allegation in 2015 and none in 2014.

Staff on Youth Sexual Harassment	2014	2015	2016
<b>Total Allegations</b>	0	1	0
<b>Substantiated</b>	0	0	0
<b>Unsubstantiated</b>	0	0	0
<b>Unfounded</b>	0	1	0
<b>Investigation Ongoing</b>	0	0	0

**Allegations of Youth on Youth Nonconsensual Sexual Acts, Abusive Sexual Contact and Sexual Harassment by Institution and Investigation Outcome 2016**

Facility	Total Allegations	Substantiated	Unsubstantiated	Unfounded	Investigation Ongoing
Loysville Youth Development Center	2	0	1	1	0
North Central Secure Treatment Unit	5	1	2	2	0
South Mountain Secure Treatment Unit	11	6	1	4	0
Youth Forestry Camp #2	2	0	0	2	0
Youth Forestry Camp #3	0	0	0	0	0
<b>Total</b>	<b>20</b>	<b>7</b>	<b>4</b>	<b>9</b>	<b>0</b>

**Allegations of Staff on Youth Sexual Misconduct and Sexual Harassment by Institution and Investigation Outcome 2016**

Facility	Total Allegations	Substantiated	Unsubstantiated	Unfounded	Investigation Ongoing
Loysville Youth Development Center	0	0	0	0	0
North Central Secure Treatment Unit	5	0	0	5	0
South Mountain Secure Treatment Unit	1	0	0	1	0
Youth Forestry Camp #2	1	0	0	1	0
Youth Forestry Camp #3	1	0	0	1	0
<b>Total</b>	<b>8</b>	<b>0</b>	<b>0</b>	<b>8</b>	<b>0</b>

## **Conclusion**

BJJS continually strives to ensure the sexual safety of all residents. In order to provide safer facilities, BJJS reports and thoroughly investigates any allegation of sexual victimization. All BJJS facilities have cameras installed. Camera systems are continually monitored for placement and effectiveness. Cameras are used as an investigatory tool at BJJS facilities. Another change has been the installation of motion detectors. Motion detectors have been installed in the sleeping areas of the large dorm-style rooms at some facilities. The motion detectors alert staff members if a resident leaves his or her bed area, which will help detect and deter sexual incidents between residents.

Anyone who suspects a resident at a BJJS facility is being sexually abused or sexually harassed is urged to contact ChildLine at 1-800-932-0313. At ChildLine, a confidential report can be made to authorities who will ensure an investigation occurs.

Any questions or concerns regarding PREA policies at BJJS facilities should be directed to the Bureau of Juvenile Justice Services PREA Coordinator: 717-787-9532.